

## **Planning Southampton to 2026**

### **Southampton's Local Development Scheme 2012**

#### **PART 1 CONTEXT**

##### **Chapter 1 Introduction**

Southampton City Council is a unitary authority. It lies on the south coast of England and is the principal city in central southern England. The city is the regional centre for South Hampshire providing employment, shopping, housing, leisure, entertainment, cultural activities, higher and further education and hospitals. It is also an important international transport hub with a port and airport (just outside the city boundary) and has a population of 236, 900 (2011).

Having recent and relevant planning policies that set out a positive vision for sustainable economic development within a high quality environment is crucial to give confidence to businesses and residents to invest in the city.

Southampton City Council is the Local Planning Authority for Southampton and as such it has the responsibility to prepare statutory plans and determine planning applications in accordance with them. The Local Planning Authority has to set out its programme for preparing its plans (Planning & Compulsory Purchase Act 2004, updated by the Localism Act 2011). This Local Development Scheme 2012

- Identifies the current and proposed statutory plans for the city and;
- Sets out Southampton City Council's programme for their preparation over the next three years (until December 2015).

This 2012 update replaces the Third Revision adopted by the City Council in 2009. The progress in preparing the identified plans will be reported in the Council's annual monitoring reports, which are published on the Council's Planning web pages each January and relate to the performance in the previous financial year.

The Local Development Scheme 2012 is a two part document. This part (Part 1) provides the context and a list of the current and proposed plans. Part 2 contains a more detailed explanation of the plans and a timetable for their production which will be updated on the website when required.

Parts 1 and 2 of the Local Development Scheme 2012 were adopted by Southampton City Council on November 13<sup>th</sup> 2012.

## Planning context

The planning system regulates the use and development of land to enable the right development to be built in the right place and at the right time, to meet national needs and those of local communities. It also has a very important role in protecting areas of special environmental or historic importance, tackling climate change and moving towards a low carbon society.

The Council, as Local Planning Authority works with local communities, businesses, neighbouring authorities and other organisations to produce statutory plans. These plans set out the criteria against which applications for planning permission are assessed. The Council is revising the Local Development Scheme to set out the new proposed statutory plans as a result of changes in the planning system.

The **Localism Act 2011** has fundamentally changed the types and format of planning documents that need to be produced. It has made provision for

- Abolishing regional planning strategies (yet to be enacted)
- Replacing the previous local planning documents (a Core Strategy + one or more plans setting out detailed site allocations and development management policies) with just one document – a local plan.
- Introducing a new type of plan (which will be part of the statutory development plan alongside the local plan) which is instigated by local communities – Neighbourhood Development Plans (also known as Neighbourhood Plans)
- Introducing a “duty to co-operate” for local planning authorities and other organisations to work together in preparing their plans to resolve planning issues that cross administrative boundaries.

The Act also encourages people to have greater involvement in the future plans for their neighbourhood.

The **National Planning Policy Framework (2012)** provides further guidance on the format and content of the statutory local plans and local planning guidance. It replaces previous national guidance - known as Planning Policy Statements and Planning Policy Guidance.

The Planning and Compulsory Purchase Act 2004, requires development plans to be in accordance with the local authority’s **Sustainable Community Strategy**. The Council is a key partner in Southampton Connect which has produced the Southampton Connect Plan 2012 – 2015. This sets out the current strategic vision, aspirations and priority projects for the city over the next few years. New development plans will take account of the approach of the plan as far as is relevant.

### **Joint working and duty to co-operate**

The council will continue to work constructively with neighbouring authorities and other organisations to co-operate on cross – boundary planning issues, discharging its statutory duty to co-operate through:

- Continued membership of the Partnership for Urban South Hampshire. 10 local authorities have been working together since 2003 to agree a common approach to cross-boundary issues associated with the delivery of the significant growth. The Partnership wrote the South Hampshire Strategy which became part of the South East Plan and identified housing and employment floorspace targets across the sub-region which in turn have influenced individual council's strategic plans (core strategies). This sub-regional plan is currently being updated. The Partnership also comments on the emerging development plan documents of its members to achieve consistency in plan making.
- Close working with statutory undertakers and other specified consultees in the preparation of local plans, delivery of sub-regional infrastructure, addressing environmental issues and significant planning applications.
- Detailed ongoing discussions with adjoining authorities (including Eastleigh Borough Council, Test Valley District Council & New Forest District Council) on planning issues.
- Joint production of a Minerals and Waste Plan with Hampshire County Council, Portsmouth City Council, South Downs National Park and New Forest National Park Authorities.
- Close working with the sub-regional transport partnership – Transport for South Hampshire- particularly in preparing and delivering the sub-regional transport model; sub-regional smart ticketing and the legible cities project.

In accordance with the National Planning Policy Framework (para 187) the council will continue to work proactively with applicants to secure developments that improve the economic, social and environmental conditions of the area. It will also continue to encourage local people and community groups to make their views known on emerging plans and planning applications (see the Statement of Community Involvement on the council's website).

## Chapter 2 Statutory planning documents

The development plan for Southampton currently comprises:

- The **South East Plan** 2009 (soon to be abolished); plus
- Adopted **Southampton Core Strategy** 2010 which sets out the strategic policies; plus
- Saved policies from the **Local Plan Review** 2006 which set out site allocations and development management policies. All the policies except MSA8 were saved but some have subsequently been replaced or changed by the Core Strategy; plus
- Saved policies from the **Minerals and Waste Local Plan** 1998 (to be replaced by the Minerals and Waste Plan, adoption in 2013).

**Together the Core Strategy, Local Plan Review saved policies and Minerals & Waste Local Plan saved policies comprise the current Local Plan for the city.**

The emerging and proposed statutory plans (being prepared in the light of the National Planning Policy Framework) comprise:

- **Core Strategy Partial Review** (city wide, being prepared by Southampton City Council )
- **City Centre Action Plan** (being prepared by Southampton City Council)
- **Minerals and Waste Plan** (city wide and beyond, being prepared jointly by the Hampshire Minerals authorities which include Southampton City Council)
- **City Local Plan** for the whole city (to be prepared by Southampton City Council following the adoption of the above documents). It is intended that this plan will replace the Core Strategy, Local Plan Review, and the City Centre Action Plan.

**Once the City Local Plan is adopted (estimated to be in 2017) the statutory development plan for the city will comprise the City Local Plan and Minerals &**

In addition to the plans being prepared by Southampton City Council, local communities can prepare **Neighbourhood Plans** provided they meet the statutory requirements and local criteria. As they are not prepared by the Council they are not included within this programme. However, where a Neighbourhood Forum and Neighbourhood Area have been designated by the Council (a pre-cursor to starting a Neighbourhood Plan) this will be identified in Part 2.

Map 1 The administrative boundary of the city and the extent of the city centre



## Chapter 3 Supporting and related documents

In addition to the plans that make up the statutory development plan the Council also produces other documents which either provide additional guidance to people applying for planning permission (supplementary planning documents, community infrastructure levy charging schedule, and adopted policies map) or provide information to applicants and others on community involvement or monitoring the effectiveness of policies.

- **Supplementary planning documents** add further detail to the policies in the Local Plan. They can be used to provide additional guidance for development on specific sites, or on particular issues, such as design. They can be taken into account when applications are considered.
- **The community infrastructure charging schedule** will help to pay for the additional infrastructure required to support new development. Developers will be liable to pay contributions according to the amount of new floorspace they want to build. The level of the charge is set out in a community infrastructure levy charging schedule which is prepared by the Council, taking into account the amount of new infrastructure required and the amount and overall viability of new development in the city. The charging schedule is subject to independent scrutiny through a public examination.
- **The adopted policies map** illustrates all the policies and proposals contained in the City's development plan documents.
- **The statement of community involvement** is a document that sets out how the Council will involve the public in making plans and taking decisions on planning applications.
- **The annual monitoring report** assesses the effectiveness of the policies set out in the Council's statutory plans. The report is published every year and is available in January. It relates to data from the previous financial year.

### Further information and contact details

Contact: Jagdeep Birk  
Telephone: 023 8083 3919 /2972  
Email: [Jagdeep.birk@southampton.gov.uk](mailto:Jagdeep.birk@southampton.gov.uk)  
Or [City.plan@southampton.gov.uk](mailto:City.plan@southampton.gov.uk)

<http://www.southampton.gov.uk/s-environment/policy/>

Further information for the Minerals and Waste Plan can be found using the following link.

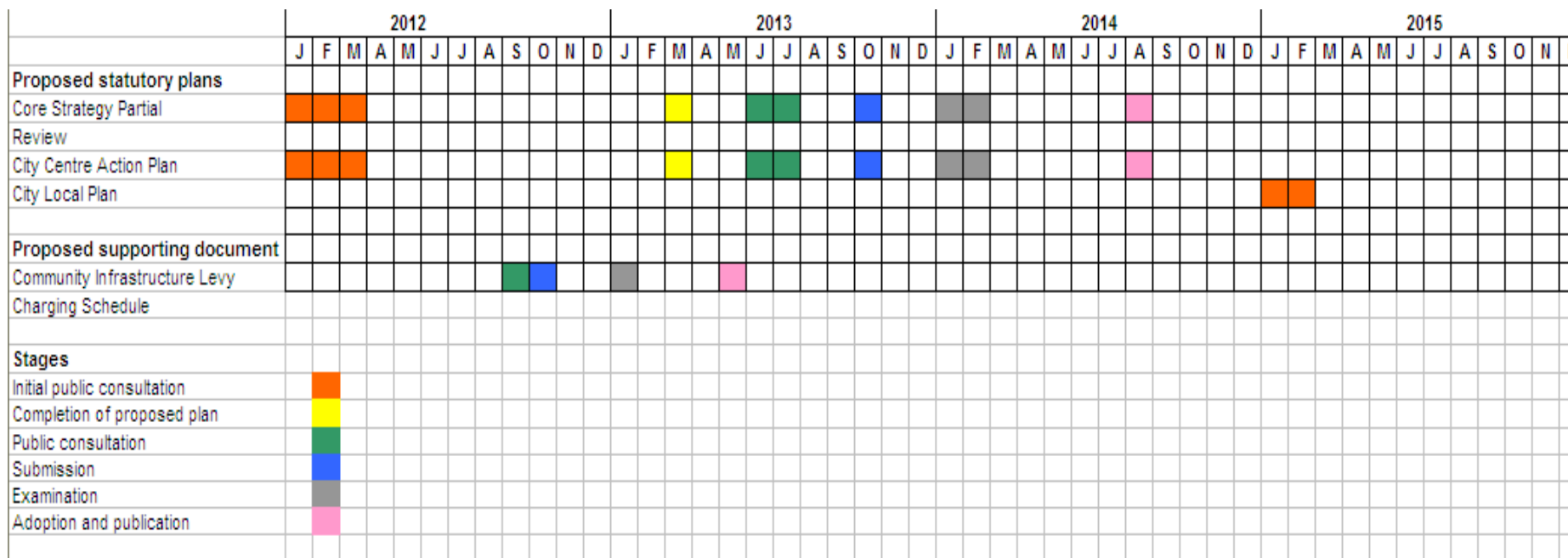
<http://www3.hants.gov.uk/search?cx=009988739743092233991%3A4hx6rzc-jgg&cof=FORID%3A11&q=local+development+scheme>



# Planning Southampton to 2026

## Southampton's Local Development Scheme 2012

### Timescale chart & key milestones for the production of Southampton's planning framework



The timescale for Minerals & Waste Plan can be found at <http://www3.hants.gov.uk/search?cx=009988739743092233991%3A4hx6rzq-ijq&cof=FORID%3A11&q=local+development+scheme>

## Plan profiles – Proposed statutory plans

<b>Core Strategy Partial Review</b>	
<b>Role and Content</b>	The single topic review updates the adopted Core Strategy by reducing the targets for office development across the city, to reflect the impact of the economic recession on the level of new development.
<b>Geographic coverage</b>	City wide
<b>Status</b>	DPD
<b>Chain of conformity</b>	Must be in conformity with the South East Plan (soon to be abolished) and Government legislation and guidance.
<b>Timetable</b>	
Commencement	October 2011
Initial public consultation on issues and Sustainability Appraisal for CCAP (Reg 25)	30 <sup>th</sup> Jan 2012 – 23 <sup>rd</sup> March 2012
Completion of proposed submission plan & final Sustainability Appraisal	March 2013
Public consultation of the plan & Sustainability Appraisal (proposed submission version. Reg 27)	June / July 2013
Submission of plan & evidence for Examination	Sep/ Oct 2013
Joint or consecutive Examination with City Centre Action Plan	Jan / Feb 2014
Receipt of Inspector's report	Apr / May 2014
Adoption and Publication	Summer 2014



## City Centre Action Plan

<b>Role and Content</b>	The City Centre Action Plan is the planning framework for the city centre which aims to promote its continued viability and vitality. It demonstrates how the ambitious targets and strategic policies set out in the Core Strategy can be realised in the city centre. It allocates sites for specific uses including new housing, retail, and mixed use developments. It will be used to guide decisions on planning applications.	
<b>Geographic coverage</b>	City centre	
<b>Status</b>	DPD	
<b>Chain of conformity</b>	Must be in conformity with the Core Strategy and Government legislation and guidance	
<b>Timetable</b>		
Commencement	September 2006	
Initial public consultation on issues and Sustainability Appraisal for CCAP (Reg 25)	April 2007	
Joint public consultation on Preferred approach	30 <sup>th</sup> Jan 2012 – 23rd March 2012	
Completion of proposed submission plan & final Sustainability Appraisal	March 2013	
Public consultation of the plan & Sustainability Appraisal (proposed submission version. Reg 27)	June / July 2013	
Submission of plan & evidence for Examination	Sep/ Oct 2013	
Joint or consecutive Examination with Core Strategy Partial Review	Jan / Feb 2014	
Receipt of Inspector's report	Apr / May 2014	
Adoption and Publication	Summer 2014	

<b>City Local Plan</b>	
<b>Role and Content</b>	Strategic and local planning framework for the City which sets out policies and allocates sites. The City Local Plan will replace the Core Strategy, Local Plan Review and City Centre Action Plan incorporating key policies from the three documents, which will be used in development management decision making.
<b>Geographic coverage</b>	City wide
<b>Status</b>	DPD
<b>Chain of conformity</b>	Must be in conformity with Government legislation and guidance
<b>Timetable</b>	
Commencement	Mar / Apr 2014
Prepare / update evidence base and prepare initial consultation document and initial Sustainability Appraisal	Oct 2014
Initial public consultation on issues and Sustainability Appraisal Reg 25.	Jan / Feb 2015
Further public and stakeholder involvement on the preferred approach	Jan/Feb 2016
Completion of proposed submission plan & final Sustainability Appraisal	2016
Public consultation of the plan & Sustainability Appraisal (proposed submission version). Reg 27.	2016
Submission of plan & public Examination	2017
Adoption and Publication	2017

<b>Minerals &amp; Waste Plan</b>	
<b>Role and Content</b>	Strategic planning framework for the county of Hampshire. The document is produced jointly with Hampshire County Council, Portsmouth City Council, New Forest National Park Authority and the South Downs National Park Authority. The Plan sets out a vision, objectives, spatial strategy, policies and site allocations to enable the delivery of sustainable minerals and waste up to 2030.
<b>Geographic coverage</b>	Hampshire
<b>Status</b>	DPD
<b>Chain of conformity</b>	Must be in conformity with the South East Plan (soon to be abolished), Government legislation and guidance
<b>Timetable</b>	
Examination	June 2012
Additional public consultation on changes requested by Inspector	October / November 2012
Adoption and Publication	2013

Further details can be found at:

<http://www3.hants.gov.uk/search?cx=009988739743092233991%3A4hx6rzq-igq&cof=FORID%3A11&q=local+development+scheme>

## Proposed supporting documents

<b>Community Infrastructure Levy Charging Schedule</b>	
<b>Role and Content</b>	Mechanism for securing developer contributions to assist in funding the infrastructure needed to support new development, The Charging Schedule sets out the rate per sq metre of new floorspace that will developers be will be charged
<b>Geographic coverage</b>	City wide
<b>Status</b>	DPD
<b>Chain of conformity</b>	Government legislation and guidance
<b>Timetable</b>	
Informal consultation	Jan 2012
Cabinet approves revised schedule for formal public consultation	<b>21st August 2012</b>
Public consultation (4 weeks)	September 2012
Submission	October 2012
Examination	January 2103
Receipt of Inspector's report	March 2013
Adopt	May 2013